1. Issues and Opportunities

The Town of Medary Comprehensive Plan is being prepared under the State of Wisconsin's comprehensive planning law, Section 66.1001, Wisconsin Statutes. This law specifies the contents of a comprehensive plan and states that beginning on January 1, 2010, if a local governmental unit engages in official mapping, subdivision regulation, zoning or zoning of shorelands or wetlands these actions are to be consistent with a local governmental unit's comprehensive plan. The content of this Plan is designed to meet the requirements of the State's comprehensive planning law.

The Town of Medary is located in La Crosse County in western Wisconsin. The Town consists of approximately 9,170 acres. The Town of Medary is bordered on the north by the Towns of Onalaska and Hamilton, on the south by the Town of Shelby, on the east by the Town of Barre and Town of Hamilton, and on the west by the Cities of La Crosse and Onalaska.

<u>History</u>. In April of 1953 a referendum was overwhelmingly approved by the Town residents to divide the Town of Campbell into two towns. Final approval of this action was authorized in December of 1953 by the La Crosse County Board. The Town of Medary was created in 1954. The Town of Medary began government operations shortly after the first town board member and officer elections on April 6, 1954. Prior to this time the land area of Medary was part of the Town of Campbell. The dividing line for the split was approximately Oak St. on La Crosse's north side; west of that line continued to be Town of Campbell; east of that line became Town of Medary. The reason behind the creation of Medary was that residents of this rural area were not in favor of participating in the fuller range of public services that the urbanizing residents in the western part of the Town of Campbell wanted.

The name Medary was selected for the new Town to honor a prominent businessman, John S. Medary, who owned the J.S. Medary Saddlery Company, a farm and a slaughterhouse.

This new Town's land area included all land east of the cities of Onalaska and La Crosse to the Barre and Hamilton town lines and the Onalaska and Shelby town lines to the north and south respectively. The Town's original boundaries did not change greatly until urbanizing pressure again began to exert its influence. In 1969 the land area that now makes up the La Crosse interstate industrial park was



annexed to the City of La Crosse. From this point on the Town has been subjected to numerous annexations from both the cities of La Crosse and Onalaska. The strong housing and commercial real estate markets along Country Trunk OS, State Highways 157,16, and Interstate 90 created the need for sewer service to these growth areas, which is usually provided upon the condition landowners and residents annex.

<u>Smith Valley School</u>. The Smith Valley School serves as the Medary Town Hall. This brick structure was built in 1887. The school when built was to be 24' x 40' & 12' feet from floor to ceiling with the walls made of brick. Electricity came to the school in 1939 at a cost of \$90. Power was then supplied by the Swarthout Dam and Power Plant in West Salem. In 1951 an addition was added to the back of the brick structure including an oil furnace and bathrooms. Until that time the school was heated with a wood stove. In 1958 a two-room addition was added in back, including a basement.

The Smith Valley School stands by the roadside of Smith Valley Road, half on the property of the late Jacob Herman and half on the property of the late Wesley Dawson, later the Urban and Robert Keil farm.

The Smith Valley School became part of the La Crosse School system in 1965. The school operated until June of 1977, when doors closed and the students for all six grades were transported to Roosevelt School in La Crosse. The Town of Medary purchased the Smith Valley School in 1979, and in May that year a group of interested people met to discuss the feasibility of preserving the old room and restoring it as a one-room school. It was voted to join the West Salem Historical Society as the Smith Valley Branch. The room was readied for grand opening on July 27,

1980. The school is now listed on the National Register of Historic Places. It has hosted thousands of students, teachers, and visitors. This one room school is still open to the public today upon request.

Demographic Trends and Projections

This section of the report will provide information on the demographic trends and projections that are taking place in the Town of Medary. The information has been gathered from various sources and when possible Town level data was utilized.

Population Trends and Projections

U.S. Census Bureau statistics and population estimates from the State of Wisconsin-Department of Administration-Demographic Services Center show that the Town of Medary's population is likely to increase from 1,463 residents in 2000 to 1,604 residents by the year 2025. The Town of Medary's population has actually decreased since 1970 due to annexations to neighboring urban areas, Table 1.1.

Table 1.1 T Medary, Surrounding Municipalities, County, State and Nation Population and Population Projections

| | (7) | (1) | (7) | (1) | | % Chg | % Chg | % Chg | % Chg | | | | (4) |
|--------------|---------------------|---------------------|---------------------|---------------------|-------------|-------|-------|-------|-------|---------------------|---------------------|---------------------|-----------|
| | 1960 ⁽¹⁾ | 1970 ⁽¹⁾ | 1980 ⁽¹⁾ | 1990 ⁽¹⁾ | 2000(1) | 60-70 | 70-80 | 80-90 | 90-00 | 2010 ⁽²⁾ | 2015 ⁽²⁾ | 2020 ⁽²⁾ | 2025(2) |
| T. Barre | 507 | 521 | 901 | 909 | 1,014 | 2.8 | 72.9 | 0.9 | 11.6 | 1,108 | 1,148 | 1,191 | 1,248 |
| T. Campbell | 2,296 | 3,327 | 4,118 | 4,478 | 4,410 | 44.9 | 23.8 | 8.7 | -1.5 | 4,478 | 4,486 | 4,511 | 4,587 |
| T. Hamilton | 1,439 | 1,229 | 1,472 | 1,633 | 2,103 | -14.6 | 19.8 | 10.9 | 28.8 | 2,477 | 2,646 | 2,821 | 3,028 |
| T. Medary | 1,563 | 2,333 | 1,794 | 1,539 | 1,463 | 49.3 | -23.1 | -14.2 | -4.9 | 1,519 | 1,538 | 1,562 | 1,604 |
| T. Onalaska | 1,711 | 2,973 | 5,386 | 5,823 | 5,210 | 73.8 | 81.2 | 8.1 | -10.5 | 5,668 | 5,860 | 6,071 | 6,349 |
| T. Shelby | 5,458 | 4,600 | 5,620 | 5,022 | 4,687 | -15.7 | 22.2 | -10.6 | -6.7 | 4,655 | 4,613 | 4,589 | 4,617 |
| C. La Crosse | 47,575 | 50,286 | 48,347 | 51,120 | 51,818 | 5.7 | -3.9 | 5.7 | 1.4 | 51,507 | 51,059 | 50,810 | 51,141 |
| C. Onalaska | 3,161 | 4,909 | 9,249 | 11,414 | 14,839 | 55.3 | 88.4 | 23.4 | 30.0 | 17,023 | 17,993 | 19,009 | 20,238 |
| La Crosse Co | 72,465 | 80,468 | 91,056 | 97,892 | 107,120 | 11.0 | 13.2 | 7.5 | 9.4 | 113,211 | 115,538 | 118,246 | 122,291 |
| STATE | 3,951,777 | 4,417,821 | 4,705,642 | 4,891,599 | 5,363,715 | 11.8 | 6.5 | 4.0 | 9.7 | 5,751,470 | 5,931,386 | 6,110,878 | 6,274,867 |
| U.S. | 179,323,175 | 203,302,031 | 226,542,199 | 248,709,873 | 281,421,906 | 13.4 | 11.4 | 9.8 | 13.2 | NA | NA | NA | NA |

⁽¹⁾ U.S. Bureau of the Census; (2) WI. Dept. of Admin.-Demographic Services Ctr.

Population Characteristics:

Table 1.2 shows that 98% of the Town's population is of the white race compared to La Crosse County, State of Wisconsin and the Nation who recorded 94.2%, 88.9%, and 75.1% respectively, followed by Asians, and Blacks or African Americans. No minority group in the Town exceeded 1% of the Town's total population.

Table 1.2 Town of Medary, La Crosse County, State and Nation Population by Race

| RACE | T. Medary | % | La Crosse County | % | State of WI | % | U.S. | % |
|--|-----------|------|---------------------|------|-------------|------|-------------|------|
| One race | 1,449 | 99.0 | 106,022 | 99.0 | 5,296,780 | 98.8 | 274,595,678 | 97.6 |
| White | 1,438 | 98.3 | 100,883 | 94.2 | 4,769,857 | 88.9 | 211,460,626 | 75.1 |
| Black or African American | 2 | 0.1 | 1,016 | 0.9 | 304,460 | 5.7 | 34,658,190 | 12.3 |
| American Indian and Alaska Native | 0 | 0.0 | 440 | 0.4 | 47,228 | 0.9 | 2,475,956 | 0.9 |
| Asian | 7 | 0.5 | 3,376 | 3.2 | 88,763 | 1.7 | 10,242,998 | 3.6 |
| Native Hawaiian and Other Pacific Islander | 0 | 0.0 | 21 | 0.0 | 1,630 | 0.0 | 398,835 | 0.1 |
| Some other race | 2 | 0.1 | 286 | 0.3 | 84,842 | 1.6 | 15,359,073 | 5.5 |
| Two or more races | 14 | 1.0 | 1,098 | 1.0 | 66,895 | 1.2 | 6,826,228 | 2.4 |
| Totals | 1,463 | 100 | 107,120 | 100 | 5,363,675 | 100 | 281,421,906 | 100 |

Source: U.S. Bureau of Census, 2000

According to the 2000 Census, the Town of Medary had 1,463 residents. Medary has a higher percentage of their population in the 25 to 54 age group, a lower percentage of their population in the 65 plus age group and a lower percentage in the 20 to 34 age group than the County, State, or Nation, Table 1.3.

Table 1.3 Town of Medary, La Crosse County, State and Nation Population by Age 2000

| Age Group | Town of Medary | % | La Crosse County | % | State of Wisconsin | % | U.S. | % |
|--------------|----------------|------|------------------|------|--------------------|------|-------------|------|
| Under 5 yrs | 93 | 6.4 | 6,361 | 5.9 | 342,340 | 6.4 | 19,175,798 | 6.8 |
| 5 to 9 yrs | 116 | 7.9 | 7,061 | 6.6 | 379,484 | 7.1 | 20,549,505 | 7.3 |
| 10 to 14 yrs | 113 | 7.7 | 7,306 | 6.8 | 403,074 | 7.5 | 20,528,072 | 7.3 |
| 15 to 19 yrs | 121 | 8.3 | 9,517 | 8.9 | 407,195 | 7.6 | 20,219,890 | 7.2 |
| 20 to 24 yrs | 68 | 4.6 | 11,696 | 10.9 | 357,292 | 6.7 | 18,964,001 | 6.7 |
| 25 to 34 yrs | 149 | 10.2 | 13,690 | 12.8 | 706,168 | 13.2 | 39,891,724 | 14.2 |
| 35 to 44 yrs | 250 | 17.1 | 15,764 | 14.7 | 875,522 | 16.3 | 45,148,527 | 16.0 |
| 45 to 54 yrs | 283 | 19.3 | 14,044 | 13.1 | 732,306 | 13.7 | 37,677,952 | 13.4 |
| 55 to 59 yrs | 95 | 6.5 | 4,523 | 4.2 | 252,742 | 4.7 | 13,469,237 | 4.8 |
| 60 to 64 yrs | 65 | 4.4 | 3,718 | 3.5 | 204,999 | 3.8 | 10,805,447 | 3.8 |
| 65 to 74 yrs | 64 | 4.4 | 6,621 | 6.2 | 355,307 | 6.6 | 18,390,986 | 6.5 |
| 75 and over | 46 | 3.1 | 6,819 | 6.4 | 347,246 | 6.5 | 16,600,767 | 5.9 |
| Totals | 1,463 | 100 | 107,120 | 100 | 5,363,675 | 100 | 281,421,906 | 100 |
| Median Age | 38.8 | | 33.5 | | 36 | | 35.3 | |

Source: U.S. Bureau of Census, 2000

Emloyment Forecast

Table 1.31 below shows that the Town's labor force is projected to grow from 890 to 974 by 2025 and employment is projected to grow from 864 to 928 based on trends that occurred from 2000-2008.

Table 1.31 Employment Trends and Forecast

| | March 2000 Labor Force | March 2008 Labor Force | Annual Average LF Change | 2025 Labor Force Forecast | | | | 2025 Employment Forecast |
|------------------|---------------------------|---------------------------|-----------------------------|------------------------------|--------|--------|---------|-----------------------------|
| La Crosse County | 61,686 | 63,464 | 222.25 | 69,465 | 59,292 | 60,619 | 165.875 | 65,098 |
| Town of Medary | 865 | 890 | 3.125 | 974 | 845 | 864 | 2.375 | 928 |

Economic Advisors. 2000 labor force and employment figures for the Town of Medary are from the 2000 U.S. Census. 2008 labor force and employment figures for Medary are based on the same percentages of Medary's 2000 labor force and employment make up in comparison to the County. This percentage method was used since there are no Town estimates aviable other than decennial census estimates. The 2025 forecast is based on the rate of labor force and employment growth that occurred from 2000-2008.

Educational Attainment

Table 1.4 shows that over 36% of Medary residents have a bachelor's degree or higher as compared to La Crosse County, the State of Wisconsin, and the Nation at 25%, 22% and 25% respectively.

Table 1.4 Town of Medary, La Crosse County, State and Nation Educational Attainment

| | < 9th Grade | | 9th-12th Grade No Diploma | | H.S. Grad. (Incl. Equival) | | Some College No Degree | | Associate's Degree | | Bachelor's Degree | | Graduate or Prof. Degree | |
|--------------|-------------|------|------------------------------|-------|-------------------------------|-------|---------------------------|-------|-----------------------|-------|----------------------|-------|-----------------------------|-------|
| | No. | % | No. | % | No. | % | No. | % | No. | % | No. | % | No. | % |
| T. Medary | 32 | 3.3% | 20 | 2.0% | 205 | 21.1% | 211 | 21.7% | 152 | 15.6% | 227 | 23.3% | 126 | 12.9% |
| La Crosse Co | 2,687 | 4.1% | 4,062 | 6.2% | 20,823 | 31.9% | 14,176 | 21.7% | 6,945 | 10.6% | 10,642 | 16.3% | 5,928 | 9.1% |
| State of WI | 186,125 | 5.4% | 332,292 | 9.6% | 1,201,813 | 34.6% | 715,664 | 20.6% | 260,711 | 7.5% | 530,268 | 15.3% | 249,005 | 7.2% |
| U.S. | 13,755,477 | 7.5% | 21,960,148 | 12.1% | 52,168,981 | 28.6% | 38,351,595 | 21.1% | 11,512,833 | 6.3% | 28,317,792 | 15.5% | 16,144,813 | 8.9% |

Source: U.S. Census Bureau, 2000

Housing Unit Trends and Projections

The housing unit projections in Table 1.5(a) below were derived by using the projected population estimates divided by the average number of people per housing unit as of the 2000 census. The average number of people living in each Medary housing unit in 2000 was 2.6. Table 1.5(b) uses building permit trends over the last 10 years to project new housing and commercial building construction through 2025.

Table 1.5(a) Housing Units and Projections based on population per household - T. Medary, Surrounding Municipalities, County, State & Nation

| | TOTAL HOUS | ING UNITS (1) | | | | | | Housing Unit Projections (2) | | | | | |
|--------------|------------|---------------|-------------|-------------|-------|-------|-------|------------------------------|-----------|-----------|-----------|--|--|
| | | | | | · | · | % Chg | | | | | | |
| | 1970 | 1980 | 1990 | 2000 | 70-80 | 80-90 | 90-00 | 2010 | 2015 | 2020 | 2025 | | |
| T. Barre | 143 | 293 | 344 | 354 | 104.9 | 17.4 | 2.9 | 382 | 396 | 411 | 430 | | |
| T. Campbell | 1,029 | 1,515 | 1,731 | 1,823 | 47.2 | 14.3 | 5.3 | 1,544 | 1,547 | 1,556 | 1,582 | | |
| T. Hamilton | 372 | 487 | 585 | 732 | 30.9 | 20.1 | 25.1 | 854 | 912 | 973 | 1,044 | | |
| T. Medary | 685 | 600 | 533 | 553 | -12.4 | -11.2 | 3.8 | 584 | 592 | 601 | 617 | | |
| T. Onalaska | 894 | 1,730 | 1,978 | 1,834 | 93.5 | 14.3 | -7.3 | 2,024 | 2,093 | 2,168 | 2,268 | | |
| T. Shelby | 1,259 | 1,939 | 1,905 | 1,817 | 54.0 | -1.8 | -4.6 | 1,790 | 1,774 | 1,765 | 1,776 | | |
| C. La Crosse | 16,573 | 18,757 | 20,980 | 22,233 | 13.2 | 11.9 | 6.0 | 22,394 | 22,200 | 22,091 | 22,235 | | |
| C. Onalaska | 1,491 | 3,213 | 4,419 | 6,070 | 115.5 | 37.5 | 37.4 | 7,093 | 7,497 | 7,920 | 8,433 | | |
| La Crosse Co | 25,433 | 33,277 | 38,227 | 43,480 | 30.8 | 14.9 | 13.7 | 45,284 | 46,215 | 47,298 | 48,916 | | |
| State | 1,472,332 | 1,863,897 | 2,055,676 | 2,321,144 | 26.6 | 10.3 | 12.9 | 2,500,639 | 2,578,863 | 2,656,903 | 2,728,203 | | |
| U.S. | 68,704,315 | 88,410,627 | 102,263,678 | 115,904,641 | 28.7 | 15.7 | 13.3 | NA | NA | NA | NA | | |

Source: (1) U.S. Department of Commerce-Bureau of the Census; (2) Prepared by T. Medary Plan Commission

Table 1.5(b) TOWN OF MEDARY - Projected New Housing Units 2010-2020 based on 1997-2006 building permit trends (thousands of dollars)

| Type of | 1997 | 1998 | 1999 | 2000 | 2001 | 2002 | 2003 | 2004 | 2005 | 2006 | Total 97-06 | Prj New Bldgs - 2010 | Prj New Bldgs - 2015 | Prj New Bldgs - 2025 |
|-------------------------|-------|-------|--------|-------|-------|-------|--------|--------|---------|-------|-------------|----------------------------|----------------------------|----------------------------|
| Building Permits | # \$ | # \$ | # \$ | # \$ | # \$ | # \$ | # \$ | # \$ | # \$ | # \$ | # \$ | # \$ | # \$ | # \$ |
| Single Family Dwellings | 4 851 | 7 967 | 6 1378 | 4 615 | 5 746 | 4 765 | 7 1479 | 6 1026 | 11 2728 | 4 924 | 58 11479 | 23 4592 | 52 10331 | 110 21810 |
| Duplex Homes | 0 0 | 0 0 | 0 0 | 0 0 | 0 0 | 0 0 | 0 0 | 3 736 | 6 1380 | 0 0 | 9 2116 | 4 846 | 8 1904 | 17 4020 |
| Multi-Family Dwellings | 0 0 | 0 0 | 0 0 | 0 0 | 0 0 | 0 0 | 0 0 | 5 665 | 0 0 | 0 0 | 5 665 | 2 266 | 5 599 | 10 1264 |
| Commercial Buildings | 3 200 | 2 40 | 3 301 | 2 456 | 0 0 | 0 0 | 1 4 | 1 15 | 1 300 | 1 55 | 14 1371 | 6 548 | 13 1234 | 27 2605 |

Source: La Crosse County Zoning Department

TOWN OF MEDARY SURVEY

The Town of Medary mailed out surveys to all landowners on record in the Town of Medary. The survey asked landowners questions regarding the Town of Medary's future and the nine comprehensive planning elements. The survey also asked survey respondents to list what they felt the two biggest issues facing the Town and the two most positive aspects about the Town of Medary. Of the 624 surveys mailed out, 161 surveys were returned. The charts and narrative below summarize the survey responses. The survey results were compiled by the Town Plan Steering Committee and the Mississippi River Regional Planning Commission.

Chart 1.2 summarizes survey responses for the first 22 questions on the survey. Over 80% of residents indicated they would like the Town to strive to maintain a rural character and 75% of residents agreed that farmlands should be protected. Accordingly over 75% of residents responded that industrial growth should be discouraged and 57% agreed that business growth should also be discouraged. Generally survey responses indicated that residents saw a need to protect natural resources and to preserve farmland and green space. Over half of the residents felt that the housing cluster concept should be encouraged as well as a PDR program.

Over 75% of residents indicated that the Town should maintain the existing level of public services and 66% of residents indicated they were not willing to improve public services through additional taxes.

Chart 1.2 - Town of Medary Survey Responses on Planning and Development Issues

The following are responses to Questions 1-22 of the Town survey that was conducted during September-October 2006 time period; 624 surveys were mailed out and 161 were returned. Not all surveys had responses to every question.

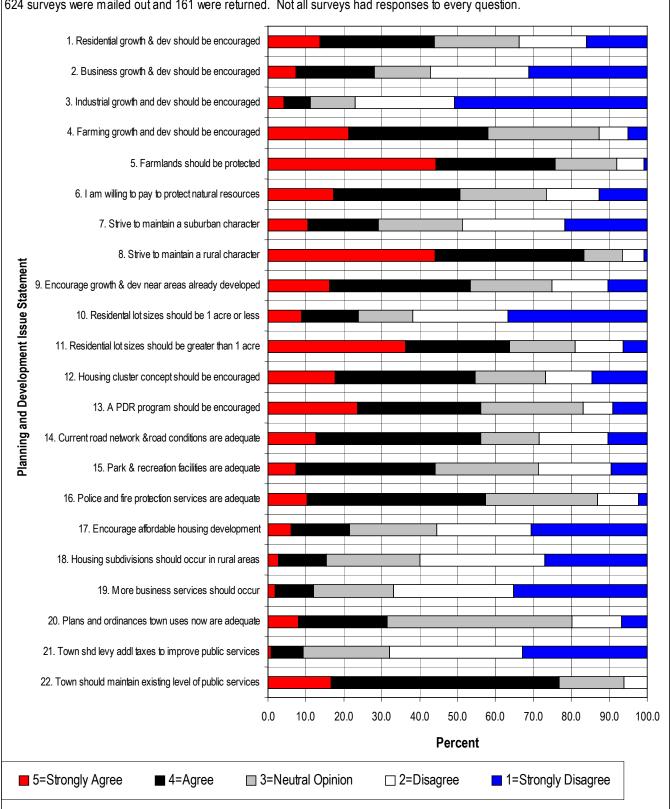


Chart 1.3 below summarizes survey responses for question 23 on the survey on preferred locations for future development in the Town.

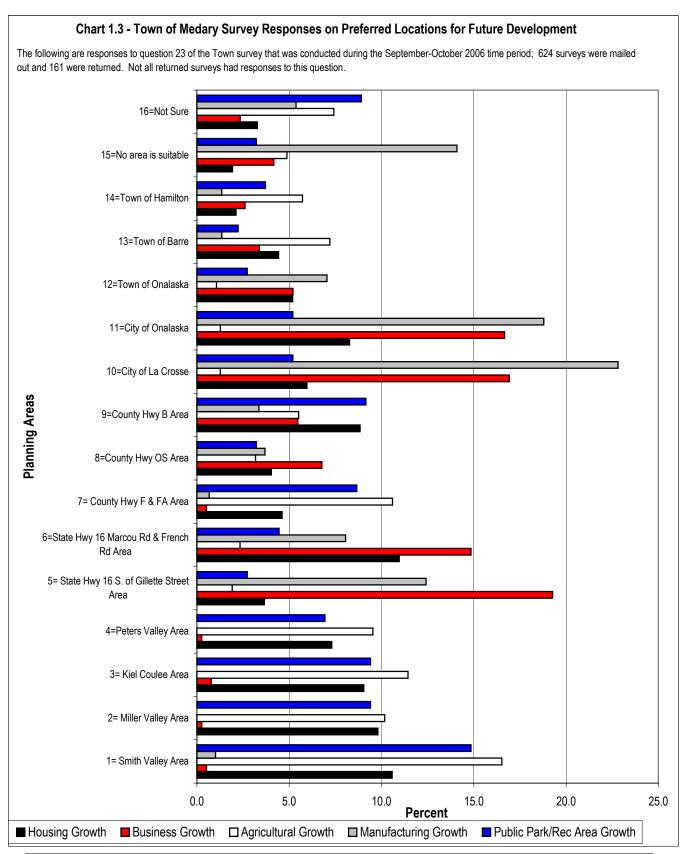
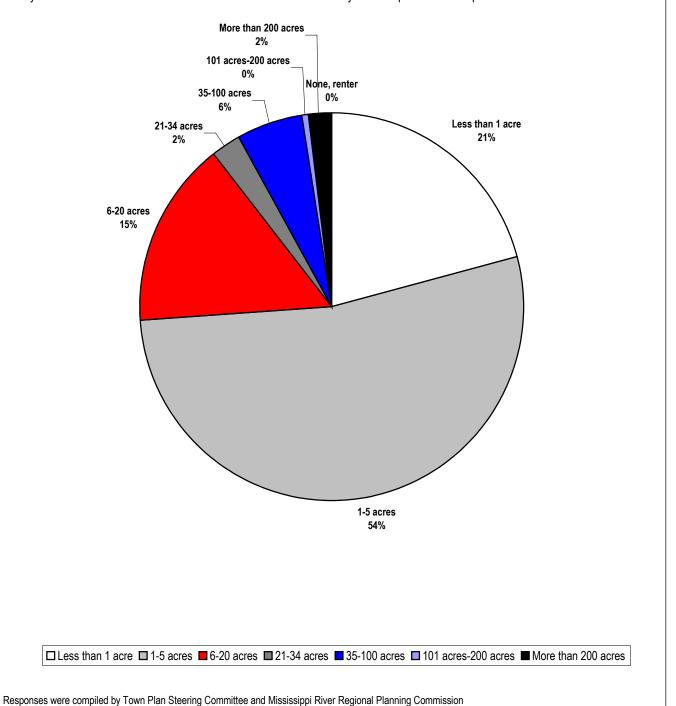


Chart 1.4 summarizes survey responses for question 24 on the survey regarding acreage owned by Medary landowners. The largest group of landowners fell into the 1-5 acre group.

Chart 1.4 - Town of Medary Survey Responses on Acres Owned

Below are the responses to question 24 of the Town survey that was conducted during the September-October 2006 time period; 624 surveys were mailed out and 161 were returned. Not all returned surveys had responses to this question.



Town of Medary Comprehensive Plan 2008-2028, 1. Issues and Opportunities

Question 25 on the survey asked residents to list two of the biggest issues facing the Town of Medary today. Some of the biggest concerns listed included: keeping taxes low, annexation pressure from Onalaska and La Crosse, urban sprawl, protecting farm land, increased traffic and road maintenance, and federal/state/county mandates.

Question 26 on the survey asked residents to list two of most positive aspects about the Town of Medary today. Most respondents indicated they like the low taxes in Medary, the rural character, it's close proximity to La Crosse and Onalaska, and it's scenic beauty.

All survey responses for questions 25 and 26 are included in Appendix A.

Town of Medary's "Statement of Overall Objectives, Policies, Goals and Programs to Guide Future Development and Redevelopment Over the Next 20 Years"

The State's comprehensive planning law calls for local governments to prepare an overall statement to guide future development. The following is the Town of Medary's statement:

The Town would like to maintain the unique rural setting that characterizes so much of its land area. To accomplish this the Town desires development that respects the natural environment and agricultural lands and occurs at densities that minimize public service costs.